GENERAL ASSEMBLY OF NORTH CAROLINA SESSION 2015

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HOUSE BILL 44

Senate Agriculture/Environment/Natural Resources Committee Substitute Adopted 6/10/15

Short Title:	Local Government Regulatory Reform 2015.	(Public)
Sponsors:		
Referred to:		

February 5, 2015

A BILL TO BE ENTITLED
AN ACT TO REFORM VARIOUS PROVISIONS OF THE LAW RELATED TO LOCAL
GOVERNMENT.

The General Assembly of North Carolina enacts:

NOTICE TO CHRONIC VIOLATORS

SECTION 1.(a) G.S. 160A-200 is repealed.

SECTION 1.(b) G.S. 160A-200.1 reads as rewritten:

"§ 160A-200.1. Annual notice to chronic violators of public nuisance <u>or overgrown</u> vegetation ordinance.

- (a) A city may notify a chronic violator of the city's public nuisance ordinance that, if the violator's property is found to be in violation of the ordinance, the city shall, without further notice in the calendar year in which notice is given, take action to remedy the violation, and the expense of the action shall become a lien upon the property and shall be collected as unpaid taxes.
- (b) The notice shall be sent by registered or certified mail. When service is attempted by registered or certified mail, a copy of the notice may also be sent by regular mail. Service shall be deemed sufficient if the registered or certified mail is unclaimed or refused, but the regular mail is not returned by the post office within 10 days after the mailing. If service by regular mail is used, a copy of the notice shall be posted in a conspicuous place on the premises affected. A chronic violator is a person who owns property whereupon, in the previous calendar year, the city gave notice of violation at least three times under any provision of the public nuisance ordinance.
- (c) A city may also give notice to a chronic violator of the city's overgrown vegetation ordinance in accordance with this section.
- (d) For purposes of this section, a chronic violator is a person who owns property whereupon, in the previous calendar year, the city gave notice of violation at least three times under any provision of the public nuisance ordinance."

- AUTHORIZE CITIES TO REGULATE CERTAIN STRUCTURES THAT UNREASONABLY RESTRICT THE PUBLIC'S RIGHT TO USE THE STATE'S OCEAN BEACHES
 - **SECTION 1.5.** G.S. 160A-205 reads as rewritten:
- "§ 160A-205. Cities enforce ordinances within public trust areas.



1 2 may, by ordinance, define, prohibit, regulate, or abate acts, omissions, or conditions upon the 3 State's ocean beaches and prevent or abate any unreasonable restriction of the public's rights to 4 use the State's ocean beaches. In addition, a city may, in the interest of promoting the health, 5 safety, and welfare of the public, regulate, restrict, or prohibit the placement, maintenance, 6 location, or use of structures that are uninhabitable and without water and sewer services for 7 more than 120 days, as determined by the city with notice provided to the owner of record of 8 the determination by certified mail at the time of the determination, equipment, personal 9 property, or debris upon the State's ocean beaches. A city may enforce any ordinance adopted 10 pursuant to this section or any other provision of law upon the State's ocean beaches located 11 within or adjacent to the city's jurisdictional boundaries to the same extent that a city may enforce ordinances within the city's jurisdictional boundaries. A city may enforce an ordinance 12 13 14

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adopted pursuant to this section by any remedy provided for in G.S. 160A-175. For purposes of this section, the term "ocean beaches" has the same meaning as in G.S. 77-20(e). Nothing in this section shall be construed to (i) limit the authority of the State or any State agency to regulate the State's ocean beaches as authorized by G.S. 113-131, or common law as interpreted and applied by the courts of this State; (ii) limit any other authority granted to cities by the State to regulate the State's ocean beaches; (iii) deny the existence of the authority recognized in this section prior to the date this section becomes effective; (iv) impair the right of the people of this State to the customary free use and enjoyment of the State's ocean beaches, which rights remain reserved to the people of this State as provided in G.S. 77-20(d); (v) change or modify the riparian, littoral, or other ownership rights of owners of property bounded by the Atlantic Ocean; or (vi) apply to the removal of permanent residential or commercial structures and appurtenances thereto from the State's ocean beaches, beaches, except as provided in subsection (a) of this section."

Notwithstanding the provisions of G.S. 113-131 or any other provision of law, a city

PROHIBIT CITIES AND COUNTIES FROM REQUIRING COMPLIANCE WITH **VOLUNTARY REGULATIONS AND RULES ADOPTED BY STATE DEPARTMENTS OR AGENCIES**

SECTION 2.(a) Article 6 of Chapter 153A of the General Statutes is amended by adding a new section to read as follows:

"§ 153A-145.3. Requiring compliance with voluntary State regulations prohibited.

- Unless otherwise expressly provided by general law, if a State department or agency declares a regulation or rule voluntary and the person, group, or entity to whom the regulation or rule applies may, but is not required to comply therewith, a county shall not require compliance with the voluntary regulation or rule. The provisions of this section apply to all voluntary regulations and rules adopted by a State department or agency, including voluntary regulations or rules contained in the State Building Code or Energy Conservation Code. A voluntary regulation or rule shall remain applicable on a voluntary basis unless the State department or agency mandates its enforcement as authorized by applicable general law.
 - This section shall apply to the following regulations and rules: (b)
 - Those currently in effect. (1)
 - (2) Those repealed or otherwise expired.
 - (3) Those temporarily or permanently held in abeyance.
 - Those enacted, but not yet effective." (4)

SECTION 2.(b) Article 8 of Chapter 160A of the General Statutes is amended by adding a new section to read as follows:

"§ 160A-205.1. Requiring compliance with voluntary State regulations prohibited.

Unless otherwise expressly provided by general law, if a State department or agency declares a regulation or rule voluntary and the person, group, or entity to whom the regulation or rule applies may, but is not required to comply therewith, a city shall not require compliance

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with the voluntary regulation or rule. The provisions of this section apply to all voluntary 1 2 regulations and rules adopted by a State department or agency, including voluntary regulations 3 or rules contained in the State Building Code or Energy Conservation Code. A voluntary 4 regulation or rule shall remain applicable on a voluntary basis unless the State department or 5 agency mandates its enforcement as authorized by applicable general law. 6 This section shall apply to the following regulations and rules: 7 (1) Those currently in effect. 8

- **(2)** Those repealed or otherwise expired.
- Those temporarily or permanently held in abeyance. (3)
- (4) Those enacted, but not yet effective."

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LOCAL PUBLIC HEALTH MAINTENANCE OF EFFORT MONIES

SECTION 2.5.(a) G.S. 130A-34.4(a)(2) is repealed.

SECTION 2.5.(b) This section becomes effective July 1, 2016.

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COUNTY CONTROL OF DEVELOPMENT

SECTION 3. G.S. 160A-360.1 reads as rewritten:

"§ 160A-360.1. Permit choice.

- If a rule or ordinance changes between the time a permit application is submitted and a permit decision is made, then G.S. 143-755 shall apply.
- If an ordinance, or ordinances, under this Article applies to a development tract lying partly within municipal corporate limits and partly within the county and more than fifty percent (50%) of the tract is outside the municipal corporate limits, the owner of the development tract may opt for one of the following:
 - The application of all county land use planning ordinances under Article 18 (1) of Chapter 153A of the General Statutes to the entire development tract. If the owner opts for this option, no ordinance adopted under this Article by the municipality shall apply to any portion of the development tract.
 - The application of the ordinances adopted under this Article by the <u>(2)</u> municipality to the portion of the development tract within the municipal corporate limits and any extraterritorial jurisdiction exercised by the municipality, if applicable, and the application of the county land-use planning ordinances under Article 18 of Chapter 153A of the General Statutes to the remainder of the development tract.
 - The application of the ordinances adopted under this Article by the (3) municipality to the portion of the development tract within the municipal corporate limits and the application of the county land-use planning ordinances under Article 18 of Chapter 153A of the General Statutes to the remainder of the development tract, including that portion of the development tract within the extraterritorial jurisdiction exercised by the municipality."

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WELL DRILLING CHANGES

SECTION 3.5.(a) G.S. 87-97 reads as rewritten:

"§ 87-97. Permitting, inspection, and testing of private drinking water wells.

Mandatory Local Well Programs. - Each county, through the local health department that serves the county, shall implement a private drinking water well permitting, inspection, and testing program. Local health departments shall administer the program and enforce the minimum well construction, permitting, inspection, repair, and testing requirements set out in this Article and rules adopted pursuant to this Article. No person shall unduly delay

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or refuse to permit a well that can be constructed or repaired and operated in compliance with the requirements set out in this Article and rules adopted pursuant to this Article.

- (a1) Use of Standard Forms. Local well programs shall use the standard forms created by the Department for all required submittals and shall not create their own forms unless the local program submits a petition for rule making to the Environmental Management Commission, and the Commission by rule finds that conditions or circumstances unique to the area served by the local well program constitute a threat to public health that will be mitigated by use of a local form different from the form used by the Department.forms.
- (b) Permit Required. Except for those wells required to be permitted by the Environmental Management Commission pursuant to G.S. 87-88, no person shall:
 - (1) Construct or assist in the construction of a private drinking water well unless a construction permit has been obtained from the local health department.
 - (2) Repair or assist in the repair of a private drinking water well unless a repair permit has been obtained from the local health department, except that a permit shall not be required for the repair or replacement of a pump or tank.
- (b1) Permit to Include Authorization for Electrical. When a permit is issued under this section, that permit shall also be deemed to include authorization for the installation, construction, maintenance, or repair of electrical wiring, devices, appliances, or equipment by a person certified as a well contractor under Article 7A of this Chapter when running electrical wires from the well pump to the pressure switch. The local health department shall be responsible for notifying the appropriate building inspector of the issuance of the well permit.
- (c) Permit Not Required for Maintenance or Pump Repair or Replacement. A repair permit shall not be required for any private drinking water well maintenance work that does not involve breaking or opening the well seal. A repair permit shall not be required for any private drinking water well repair work that involves only the repair or replacement of a pump or tank.
- (d) Well Site Evaluation. The local health department shall conduct a field investigation to evaluate the site on which a private drinking water well is proposed to be located before issuing a permit pursuant to this section. The field investigation shall determine whether there is any abandoned well located on the site, and if so, the construction permit shall be conditioned upon the proper closure of all abandoned wells located on the site in accordance with the requirements of this Article and rules adopted pursuant to this Article. If a private drinking water well is proposed to be located on a site on which a wastewater system subject to the requirements of Article 11 of Chapter 130A of the General Statutes is located or proposed to be located, the application for a construction permit shall be accompanied by a plat or site plan, as defined in G.S. 130A-334.

If the well location marked on the map submitted with an application to a local well program is also marked with a stake or similar marker on the property, then the local well program may not require the contractor to be on site during the on-site predrill inspection, as long as the contractor is available by telephone to answer questions.

(e) Issuance of Permit. – Within 30 days of receipt of an application to construct or repair a well, a local health department shall make a determination whether the proposed private drinking water well can be constructed or repaired and operated in compliance with this Article and rules adopted pursuant to this Article and shall issue a permit or denial accordingly. If a local health department fails to act within 30 days, the permit shall automatically be issued, and the local health department may challenge issuance of the permit as provided in Chapter 150B of the General Statutes. The local health department may impose any conditions on the issuance of a construction permit or repair permit that it determines to be necessary to ensure compliance with this Article and rules adopted pursuant to this Article. Notwithstanding any other provision of law, no permit for a well that is in compliance with this Article and the rules adopted pursuant to this Article shall be denied on the basis of a local government policy that discourages or prohibits the drilling of new wells. If the local government policy mandates that

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improved property be connected to a public water system, the local government shall determine at the time of application and prior to issuance of the permit whether the improved property will be served by the public water system or the well that is the subject of the permit application.

- (e1) Notice for Wells at Contamination Sites. The Commission shall adopt rules governing permits issued for private drinking water wells for circumstances in which the local health department has determined that the proposed site for a private drinking water well is located within 1,000 feet of a known source of release of contamination. Rules adopted pursuant to this subsection shall provide for notice and information of the known source of release of contamination and any known risk of issuing a permit for the construction and use of a private drinking water well on such a site.
- (f) Expiration and Revocation. A construction permit or repair permit shall be valid for a period of five years except that the local health department may revoke a permit at any time if it determines that there has been a material change in any fact or circumstance upon which the permit is issued. The foregoing shall be prominently stated on the face of the permit. The validity of a construction permit or a repair permit shall not be affected by a change in ownership of the site on which a private drinking water well is proposed to be located or is located if the location of the well is unchanged and the well and the facility served by the well remain under common ownership.
- (f1) Chlorination of the Well. Upon completion of construction of a private drinking water well, the well shall be sterilized in accordance with the standards of drinking water wells established by the United States Public Health Service.
- (g) Certificate of Completion. Upon completion of construction of a private drinking water well or repair of a private drinking water well for which a permit is required under this section, the local health department shall inspect the well to determine whether it was constructed or repaired in compliance with the construction permit or repair permit. If the local health department determines that the private drinking water well has been constructed or repaired in accordance with the requirements of the construction permit or repair permit, the construction and repair requirements of this Article, and rules adopted pursuant to this Article, the local health department shall issue a certificate of completion. No person shall place a private drinking water well into service without first having obtained a certificate of completion. No person shall return a private drinking water well that has undergone repair to service without first having obtained a certificate of completion.
- (h) Drinking Water Testing. Within 30 days after it issues a certificate of completion for a newly constructed private drinking water well, the local health department shall test the water obtained from the well or ensure that the water obtained from the well has been sampled and tested by a certified laboratory in accordance with rules adopted by the Commission for Public Health. The water shall be tested for the following parameters: arsenic, barium, cadmium, chromium, copper, fluoride, lead, iron, magnesium, manganese, mercury, nitrates, nitrites, selenium, silver, sodium, zinc, pH, and bacterial indicators.
- (i) Commission for Public Health to Adopt Drinking Water Testing Rules. The Commission for Public Health shall adopt rules governing the sampling and testing of well water and the reporting of test results. The rules shall allow local health departments to designate third parties to collect and test samples and report test results. The rules shall also provide for corrective action and retesting where appropriate. The Commission for Public Health may by rule require testing for additional parameters, including volatile organic compounds, if the Commission makes a specific finding that testing for the additional parameters is necessary to protect public health. If the Commission finds that testing for certain volatile organic compounds is necessary to protect public health and initiates rule making to require testing for certain volatile organic compounds, the Commission shall consider all of the following factors in the development of the rule: (i) known current and historic land uses

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around well sites and associated contaminants; (ii) known contaminated sites within a given radius of a well and any known data regarding dates of contamination, geology, and other relevant factors; (iii) any GIS-based information on known contamination sources from databases available to the Department of Environment and Natural Resources; and (iv) visual on-site inspections of well sites. In addition, the rules shall require local health departments to educate citizens for whom new private drinking water wells are constructed and for citizens who contact local health departments regarding testing an existing well on all of the following:

- (1) The scope of the testing required pursuant to this Article.
- (2) Optional testing available pursuant to this Article.
- (3) The limitations of both the required and optional testing.
- (4) Minimum drinking water standards.
- (j) Test Results. The local health department shall provide test results to the owner of the newly constructed private drinking water well and, to the extent practicable, to any leaseholder of a dwelling unit or other facility served by the well at the time the water is sampled. The local health department shall include with any test results provided to an owner of a private drinking water well, information regarding the scope of the required and optional testing as established by rules adopted pursuant to subsection (i) of this section.
- (k) Registry of Permits and Test Results. Each local health department shall maintain a registry of all private drinking water wells for which a construction permit or repair permit is issued that is searchable by address or addresses served by the well. The registry shall specify the physical location of each private drinking water well and shall include the results of all tests of water from each well. The local health department shall retain a record of the results of all tests of water from a private drinking water well until the well is properly closed in accordance with the requirements of this Article and rules adopted pursuant to this Article.
- (l) Authority Not Limited. This section shall not be construed to limit any authority of local boards of health, local health departments, the Department of Health and Human Services, or the Commission for Public Health to protect public health."

SECTION 3.5.(b) This section is effective October 1, 2015, and applies to permits issued on or after that date.

REGULATION OF SIGNAGE

SECTION 4.(a) G.S. 153A-340 is amended by adding a new subsection to read:

"(l) Fence wraps displaying signage, when affixed to perimeter fencing at a construction site prior to the issuance of a certificate of occupancy are exempt from zoning regulation pertaining to signage under this Article."

SECTION 4.(b) G.S. 160A-381 is amended by adding a new subsection to read:

"(h) Fence wraps displaying signage, when affixed to perimeter fencing at a construction site prior to the issuance of a certificate of occupancy are exempt from zoning regulation pertaining to signage under this Article."

PERMIT CHOICE

SECTION 5.(a) G.S. 143-755 reads as rewritten:

"§ 143-755. Permit choice.

- (a) If a permit applicant submits a permit <u>application</u> for any type of development and a rule or ordinance changes between the time the permit application was submitted and a permit decision is made, the permit applicant may choose which version of the rule or ordinance will apply to the permit.
- (b) This section applies to all development permits issued by the State and by local governments.
 - (c) This section shall not apply to any zoning permit."

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SECTION 5.(b) This section is effective when this act becomes law and applies to permits for which a permit decision has not been made by that date.

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PREAUDIT CERTIFICATIONS

SECTION 6.(a) G.S. 159-28 reads as rewritten:

"§ 159-28. Budgetary accounting for appropriations.

- Incurring Obligations. No obligation may be incurred in a program, function, or activity accounted for in a fund included in the budget ordinance unless the budget ordinance includes an appropriation authorizing the obligation and an unencumbered balance remains in the appropriation sufficient to pay in the current fiscal year the sums obligated by the transaction for the current fiscal year. No obligation may be incurred for a capital project or a grant project authorized by a project ordinance unless that project ordinance includes an appropriation authorizing the obligation and an unencumbered balance remains in the appropriation sufficient to pay the sums obligated by the transaction. Nothing in this section shall require a contract to be reduced to writing.
- Preaudit Requirement. If an obligation is evidenced by reduced to a written contract or written agreement requiring the payment of money money, or is evidenced by a written purchase order for supplies and materials, the written contract, agreement, or purchase order shall include on its face a certificate stating that the instrument has been preaudited to assure compliance with this subsection unless the obligation or a document related to the obligation has been approved by the Local Government Commission, in which case no certificate shall be required. (a) of this section. The certificate, which shall be signed by the finance officer officer, or any deputy finance officer approved for this purpose by the governing board, shall take substantially the following form:

"This instrument has been preaudited in the manner required by the Local Government Budget and Fiscal Control Act.

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(Signature of finance officer)."

Certificates in the form prescribed by G.S. 153-130 or 160-411 as those sections read on June 30, 1973, or by G.S. 159-28(b) as that section read on June 30, 1975, are sufficient until supplies of forms in existence on June 30, 1975, are exhausted.

- Failure to Preaudit. An obligation incurred in violation of (a2) subsection (a) or (a1) of this section is invalid and may not be enforced. The finance officer shall establish procedures to assure compliance with this subsection.section, in accordance with any rules adopted by the Local Government Commission.
- Disbursements. When a bill, invoice, or other claim against a local government or public authority is presented, the finance officer shall either approve or disapprove the necessary disbursement. If the claim involves a program, function, or activity accounted for in a fund included in the budget ordinance or a capital project or a grant project authorized by a project ordinance, the finance officer may approve the claim only if both of the following apply:
 - (1) He The finance officer determines the amount to be payable and payable.
 - The budget ordinance or a project ordinance includes an appropriation (2) authorizing the expenditure and either (i) an encumbrance has been previously created for the transaction or (ii) an unencumbered balance remains in the appropriation sufficient to pay the amount to be disbursed.

The finance officer may approve a bill, invoice, or other claim requiring disbursement from an intragovernmental service fund or trust or agency fund not included in the budget ordinance, only if the amount claimed is determined to be payable. A bill, invoice, or other claim may not be paid unless it has been approved by the finance officer or, under subsection (c) of this

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section, by the governing board. The finance officer shall establish procedures to assure compliance with this subsection.subsection, in accordance with any rules adopted by the Local Government Commission.

- (c) Governing Board Approval of Bills, Invoices, or Claims. The governing board may, as permitted by this subsection, approve a bill, invoice, or other claim against the local government or public authority that has been disapproved by the finance officer. It—The governing board may not approve a claim for which no appropriation appears in the budget ordinance or in a project ordinance, or for which the appropriation contains no encumbrance and the unencumbered balance is less than the amount to be paid. The governing board shall approve payment by formal resolution stating the board's reasons for allowing the bill, invoice, or other claim. The resolution shall be entered in the minutes together with the names of those voting in the affirmative. The chairman of the board-board, or some other member designated for this purpose purpose, shall sign the certificate on the check or draft given in payment of the board voting to allow payment is jointly and severally liable for the full amount of the check or draft given in payment.
- (d) Payment. A local government or public authority may not pay a bill, invoice, salary, or other claim except by <u>any of the following methods:</u>
 - (1) a check Check or draft on an official depository, depository.
 - (2) a bankBank wire transfer from an official depository, depository.
 - (3) or an electronic Electronic payment or an electronic funds transfer originated by the local government or public authority through an official depository.
 - (4) Cash, if the local government has adopted an ordinance authorizing the use of cash, and specifying the limits of the use of cash.
- (d1) Except as provided in this subsection section, each check or draft on an official depository shall bear on its face a certificate signed by the finance officer or a deputy finance officer approved for this purpose by the governing board (or signed by the chairman or some other member of the board pursuant to subsection (c) of this section). The certificate shall take substantially the following form:

"This disbursement has been approved as required by the Local Government Budget and Fiscal Control Act.

(Signature of finance officer)."

(d2) An electronic payment or electronic funds transfer must shall be subjected subject to the pre-audit process. Execution preaudit process in accordance with this section and any rules adopted by the Local Government Commission. The rules so adopted shall address execution of the electronic payment or electronic funds transfer shall and how to indicate that the finance officer or duly appointed deputy finance officer has performed the pre-audit process as required by G.S. 159-28(a).in accordance with this section. A finance officer or duly appointed deputy finance officer shall be presumed in compliance with this section if the finance officer or duly appointed deputy finance officer complies with the rules adopted by the Local Government Commission.

Certificates in the form prescribed by G.S. 153-131 or 160-411.1 as those sections read on June 30, 1973, or by G.S. 159-28(a) as that section read on June 30, 1975, are sufficient until supplies in existence on June 30, 1975, are exhausted.

No certificate is required on payroll checks or drafts on an imprest account in an official depository, if the check or draft depositing the funds in the imprest account carried a signed certificate.

As used in this subsection, the term "electronic payment" means payment by charge card, credit card, debit card, or by electronic funds transfer, and the term "electronic funds transfer" means a transfer of funds initiated by using an electronic terminal, a telephone, a computer, or

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magnetic tape to instruct or authorize a financial institution or its agent to credit or debit an account.

- (e) Penalties. If an officer or employee of a local government or public authority incurs an obligation or pays out or causes to be paid out any funds in violation of this section, he—that officer or employee, and the sureties on his—any official bond for that officer or employee, are liable for any sums so committed or disbursed. If the finance officer or any properly designated duly appointed deputy finance officer gives a false certificate to any contract, agreement, purchase order, check, draft, or other document, he—the finance officer or duly appointed deputy finance officer, and the sureties on his—any official bond—bond, are liable for any sums illegally committed or disbursed thereby. The governing board shall determine, by resolution, if payment from the official bond shall be sought and if the governing body will seek a judgment from the finance officer or duly appointed deputy finance officer for any deficiencies in the amount.
- (f) The certifications required by subsections (a1) and (d) of this section shall not apply to any of the following:
 - (1) An obligation or a document related to the obligation has been approved by the Local Government Commission.
 - (2) Payroll expenditures, including all benefits for employees of the local government.
 - (3) Electronic payments, as specified in rules adopted by the Local Government Commission.
 - (g) As used in this section, the following terms shall have the following meanings:
 - (1) Electronic payment. Payment by charge card, credit card, debit card, gas card, procurement card, or electronic funds transfer.
 - (2) Electronic funds transfer. A transfer of funds initiated by using an electronic terminal, a telephone, a computer, or magnetic tape to instruct or authorize a financial institution or its agent to credit or debit an account."

SECTION 6.(b) This section becomes effective July 1, 2015, and applies to expenditures incurred on or after that date.

BOARD OF TRANSPORTATION MAJORITY APPROVAL REQUIRED FOR REDUCTION IN NUMBER OF LANES ON STATE ROAD LOCATED WITHIN A MUNICIPALITY

SECTION 7. G.S. 136-66.1 reads as rewritten:

"§ 136-66.1. Responsibility for streets inside municipalities.

- (a) Responsibility for streets and highways inside the corporate limits of municipalities is hereby defined as follows:
 - (1) The State Highway System. The State highway system inside the corporate limits of municipalities shall consist of a system of major streets and highways necessary to move volumes of traffic efficiently and effectively from points beyond the corporate limits of the municipalities through the municipalities and to major business, industrial, governmental and institutional destinations located inside the municipalities. The Department of Transportation shall be responsible for the maintenance, repair, improvement, widening, construction and reconstruction of this system. These streets and highways within corporate limits are of primary benefit to the State in developing a statewide coordinated system of primary and secondary streets and highways. Each highway division shall develop an annual work plan for maintenance and contract resurfacing, within their respective divisions, consistent with the needs, inasmuch as possible, as identified in the report developed in accordance with G.S. 136-44.3. In

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- developing the annual work plan, the highway division shall give consideration to any special needs or information provided by the municipalities within their respective divisions. The plan shall be made available to the municipalities within the respective divisions upon request.
- (2) The Municipal Street System. In each municipality the municipal street system shall consist of those streets and highways accepted by the municipality which are not a part of the State highway system. The municipality shall be responsible for the maintenance, construction, reconstruction, and right-of-way acquisition for this system.
- Maintenance of State Highway System by Municipalities. Any city or (3) town, by written contract with the Department of Transportation, may undertake to maintain, repair, improve, construct, reconstruct or widen those streets within municipal limits which form a part of the State highway system, and may also, by written contract with the Department of Transportation, undertake to install, repair and maintain highway signs and markings, electric traffic signals and other traffic-control devices on such streets. All work to be performed by the city or town under such contract or contracts shall be in accordance with Department of Transportation standards, and the consideration to be paid by the Department of Transportation to the city or town for such work, whether in money or in services, shall be adequate to reimburse the city or town for all costs and expenses, direct or indirect, incurred by it in the performance of such work. The city or town under contract with the Department shall develop an annual work plan for maintenance of the State highway system consistent with the needs, inasmuch as possible, as identified in the report developed in accordance with G.S. 136-44.3. The annual work plan shall be submitted to the respective division engineers and shall be mutually agreeable to both parties.
- (4) If the governing body of any municipality determines that it is in the best interest of its citizens to do so, it may expend its funds for the purpose of making any of the following improvements on streets that are within its corporate limits and form a part of the State highway system:
 - a. Construction of curbing and guttering.
 - b. Adding of lanes for automobile parking.
 - c. Constructing street drainage facilities which may by reasonable engineering estimates be attributable to that amount of surface water collected upon and flowing from municipal streets which do not form a part of the State highway system.
 - d. Constructing sidewalks.
 - e. Intersection improvements, if the governing body determines that such improvements will decrease traffic congestion, improve safety conditions, and improve air quality.

In exercising the authority granted herein, the municipality may, with the consent of the Department of Transportation, perform the work itself, or it may enter into a contract with the Department of Transportation to perform such work. Any work authorized by this subdivision shall be financed entirely by the municipality and be approved by the Department of Transportation.

The cost of any work financed by a municipality under this subdivision may be assessed against the properties abutting the street or highway upon which such work was performed in accordance with the procedures of either

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or local acts applicable to the particular municipality. Reduction of travel lanes to accommodate the addition of bike lanes within the

Article 10 of Chapter 160A of the General Statutes or any charter provisions

(b) existing paved and marked travel lanes of any State highway system street or highway located within a municipality shall be approved by a majority vote of the members of the Board of Transportation."

LOCAL REGULATION OF BEEHIVES

SECTION 8. Article 55 of Chapter 106 of the General Statutes is amended by adding a new section to read:

"§ 106-645. Limitations on local government regulation of beehives.

No county, city, or other political subdivision of the State shall adopt or continue in effect any ordinance or resolution that prohibits any person or entity from owning or possessing five or fewer beehives."

LEASES OF PROPERTY BY LOCAL GOVERNMENTS FOR COMMUNICATION **TOWERS**

SECTION 9. G.S. 160A-272 reads as rewritten:

"§ 160A-272. Lease or rental of property.

- Any property owned by a city may be leased or rented for such terms and upon such conditions as the council may determine, but not for longer than 10 years (except as otherwise provided herein) in subsection (b1) of this section) and only if the council determines that the property will not be needed by the city for the term of the lease. In determining the term of a proposed lease, periods that may be added to the original term by options to renew or extend shall be included.
- (a1) Property may be rented or leased only pursuant to a resolution of the council authorizing the execution of the lease or rental agreement adopted at a regular council meeting upon 10-30 days' public notice. Notice shall be given by publication describing the property to be leased or rented, stating the annual rental or lease payments, and announcing the council's intent to authorize the lease or rental at its next regular meeting.
- No public notice as required by subsection (a1) of this section need be given for resolutions authorizing leases or rentals for terms of one year or less, and the council may delegate to the city manager or some other city administrative officer authority to lease or rent city property for terms of one year or less.
- Leases for terms of more than 10 years shall be treated as a sale of property and may be executed by following any of the procedures authorized for sale of real property.
- Nowithstanding subsection (b1) of this section, Thethe council may approve a lease without treating that lease as a sale of property for any of the following reasons:
 - for For the siting and operation of a renewable energy facility, as that term is (1) defined in G.S. 62-133.8(a)(7), for a term up to 25 years without treating the lease as a sale of property and without giving notice by publication of the intended lease.years.
 - (2) For the siting and operation of a tower, as that term is defined in G.S. 146-29.2(a)(7), for communication purposes for a term up to 25 years."

LOCAL REVIEW OF PROTOTYPE FRANCHISE FOOD ESTABLISHMENTS

SECTION 10. G.S. 130A-248(e) reads as rewritten:

In addition to the fees under subsection (d) of this section, the Department may charge a fee of two hundred fifty dollars (\$250.00) for plan review of plans for prototype franchised or chain facilities for food establishments subject to this section. All of the fees collected under this subsection may be used to support the State food, lodging, and institution

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sanitation programs and activities under this Part. If the Department has reviewed and approved the plan for a prototype franchised or chain facility for food establishment under this section, that approved prototype plan may be used in any county in the State without additional approval by a local health department if no material changes are made to the approved prototype plan. At the request of the owner or operator, the local health department may review and suggest revisions for a particular use of the approved prototype plan. Acceptance of any suggested revision to the approved prototype plan by the local health department shall not be a prerequisite or condition of the issuance of any permit by the local health department, county, or city in which the facility for food establishment is to be located."

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NOTICE TO PROPERTY OWNERS PRIOR TO CONSTRUCTION

SECTION 12.(a) Article 23 of Chapter 153A of the General Statutes is amended by adding a new section to read:

"§ 153A-457. Notice prior to construction.

- (a) A county shall notify the property owners and adjacent property owners prior to commencement of any construction project by the county.
- (b) Unless the construction is a repair of an emergency nature, notice shall be in writing at least 30 days prior to the commencement of construction. If the construction is a repair of an emergency nature, the notice may be given by any means, including verbal, that the county has for contacting the property owner."

SECTION 12.(b) Article 21 of Chapter 160A of the General Statutes is amended by adding a new section to read:

"§ 160A-499.4 Notice prior to construction.

- (a) A city shall notify the property owners and adjacent property owners prior to commencement of any construction project by the city.
- (b) Unless the construction is a repair of an emergency nature, notice shall be in writing at least 30 days prior to the commencement of construction. If the construction is a repair of an emergency nature, the notice may be given by any means, including verbal, that the city has for contacting the property owner."

SECTION 12.(c) This section becomes effective October 1, 2015, and applies to construction commenced on or after that date.

RIPARIAN BUFFER REFORM

SECTION 13.(a) Part 1 of Article 21 of Chapter 143 of the General Statutes is amended by adding a new section to read:

"§ 143-214.18. Exemption to riparian buffer requirements for certain private properties in the Neuse River and Tar-Pamlico River Basins.

- (a) Absent a requirement of federal law or an imminent threat to public health or safety, 15A NCAC 02B .0233 (Neuse River Basin: Nutrient Sensitive Waters Management Strategy: Protection and Maintenance of Existing Riparian Buffers) and 15A NCAC 02B .0259 (Tar-Pamlico River Basin: Nutrient Sensitive Waters Management Strategy: Protection and Maintenance of Existing Riparian Buffers) shall not apply to any tract of land that meets all of the following criteria:
 - (1) The property is private property.
 - (2) Prior to August 1, 2000, the property was private property and was platted and recorded in the register of deeds in the county where the property is located.
 - (3) With the exception of 15A NCAC 02B .0233 and 15A NCAC 02B .0259, the use of the property complies with the rules and other laws regulating and applicable to that property.

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If a property described in subsection (a) of this section is converted to a use that (b) does not comply with subdivisions (1) and (3) of subsection (a) of this section, then 15A NCAC 02B .0233 and 15A NCAC 02B .0259 shall apply.

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This section shall not apply to the area denoted by the United States Geological Survey with the eight-digit cataloging unit 03020201 (Upper Neuse Sub-basin)."

SECTION 13.(b) This section becomes effective August 1, 2015.

SECTION 14.(a) Part 1 of Article 21 of Chapter 143 of the General Statutes is amended by adding a new section to read:

"§ 143-214.19. Delineation of protective riparian buffers for coastal wetlands in the Neuse River and Tar-Pamlico River Basins.

The following definitions apply in this section: (a)

13 14 15 Coastal wetlands. - Any salt marsh or other marsh subject to regular or occasional flooding by tides, including wind tides (whether or not the tidewaters reach the marshland areas through natural or artificial watercourses), provided this shall not include hurricane or tropical storm tides.

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Marshlands. – The term has the same meaning as G.S. 113-229(n). (2)

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If State law requires a protective riparian buffer for coastal wetlands and marshlands (b) in either the Neuse River Basin or the Tar-Pamlico River Basin, the coastal wetlands and marshlands shall not be treated as part of the surface waters but instead shall be included in the measurement of the protective riparian buffer. The protective riparian buffer for any of the coastal wetlands or marshlands in the Neuse River Basin or the Tar-Pamlico River Basin shall be delineated as follows:

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(1) If the coastal wetlands or marshlands extend less than 50 feet from the high normal water level or normal water level, as appropriate, and therefore would not encompass a 50-foot area beyond the appropriate water level, then the protective riparian buffer shall include all of the coastal wetlands and marshlands and enough of the upland footage to equal a total of 50 feet from the appropriate normal high water level or the normal water level measured horizontally on a line perpendicular to the surface water.

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If the coastal wetlands or marshlands extend 50 feet or more from the (2) normal high water level or normal water level, as appropriate, then the protective riparian buffer shall be the full width of the marshlands or coastal wetlands up to the landward limit of the marshlands or coastal wetlands but shall not extend beyond the landward limit of the marshlands or coastal wetlands."

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SECTION 14.(b) This section becomes effective October 1, 2015.

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SECTION 15. The Environmental Review Commission, with the assistance of the Department of Environment and Natural Resources, shall study the use of riparian buffers by the State and local governments to protect water quality in the State. The Commission and Department shall specifically examine how the regulatory burden imposed by riparian buffers can be decreased while maintaining the protection of water quality in the State. In the conduct of this study, the Commission and Department shall include various entities that implement or are affected by the use of riparian buffers to protect water quality, including representatives of State government, local governments, the development industry, the agriculture industry, the forestry industry, and private property owners. The Commission shall report the results of the study, including any legislative proposals, to the 2016 Regular Session of the 2015 General Assembly.

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ZONING DENSITY CREDITS

SECTION 16. G.S. 160A-381(a) reads as rewritten:

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INSPECTIONS OF COMPONENTS OR ELEMENTS OF BUILDINGS CERTIFIED BY LICENSED ARCHITECTS OR LICENSED ENGINEERS

community, any city may adopt zoning and development regulation ordinances. These

ordinances may be adopted as part of a unified development ordinance or as a separate

ordinance. A zoning ordinance may regulate and restrict the height, number of stories and size

of buildings and other structures, the percentage of lots that may be occupied, the size of yards,

courts and other open spaces, the density of population, the location and use of buildings,

structures and land. The ordinance may shall provide density credits or severable development

SECTION 17.(a) G.S. 153A-352 reads as rewritten:

rights for dedicated rights-of-way pursuant to G.S. 136-66.10 or G.S. 136-66.11."

"§ 153A-352. Duties and responsibilities.

- The duties and responsibilities of an inspection department and of the inspectors in it are to enforce within the county's territorial jurisdiction State and local laws and local ordinances and regulations relating to:
 - The construction of buildings: (1)
 - The installation of such facilities as plumbing systems, electrical systems, (2) heating systems, refrigeration systems, and air-conditioning systems;

For the purpose of promoting health, safety, morals, or the general welfare of the

- (3) The maintenance of buildings in a safe, sanitary, and healthful condition;
- (4) Other matters that may be specified by the board of commissioners.
- These The duties and responsibilities set forth in subsection (a) of this section include receiving applications for permits and issuing or denying permits, making necessary inspections, issuing or denying certificates of compliance, issuing orders to correct violations, bringing judicial actions against actual or threatened violations, keeping adequate records, and taking any other actions that may be required to adequately enforce the laws and ordinances and regulations. The board of commissioners may enact reasonable and appropriate provisions governing the enforcement of the laws and ordinances and regulations.
- Except as provided in G.S. 153A-364, a county may not adopt a local ordinance or resolution or any other policy that requires regular, routine inspections of buildings or structures constructed in compliance with the North Carolina Residential Code for One- and Two-Family Dwellings in addition to the specific inspections required by the North Carolina Building Code without first obtaining approval from the North Carolina Building Code Council. The North Carolina Building Code Council shall review all applications for additional inspections requested by a county and shall, in a reasonable manner, approve or disapprove the additional inspections. This subsection does not limit the authority of the county to require inspections upon unforeseen or unique circumstances that require immediate action.
- Notwithstanding the requirements of this Article, a county shall accept and approve, without further responsibility to inspect, a design or other proposal for a component or element in the construction of buildings from a licensed architect or licensed engineer provided all of the following apply:
 - The submission is completed under valid seal of the licensed architect or (1) licensed engineer.
 - Field inspection of the installation or completion of construction is (2) performed by that licensed architect or licensed engineer.
 - That licensed architect or licensed engineer provides the county with a (3) signed written document stating the component or element of the building so inspected is in compliance with the North Carolina State Building Code or the North Carolina Residential Code for One- and Two-Family Dwellings.
- Upon the acceptance and approval of a signed written document by the county as (d) required under subsection (c) of this section, the county, its inspection department, and the

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inspectors shall be discharged and released from any duties and responsibilities imposed by this 1 Article with respect to the component or element in the construction of the building for which 2 3 the signed written document was submitted." 4

SECTION 17.(b) G.S. 153A-356 reads as rewritten:

"§ 153A-356. Failure to perform duties.

- If a member of an inspection department willfully fails to perform the duties required of him by law, or willfully improperly issues a permit, or gives a certificate of compliance without first making the inspections required by law, or willfully improperly gives a certificate of compliance, he is guilty of a Class 1 misdemeanor.
- A member of the inspection department shall not be in violation of this section when the county, its inspection department, or one of the inspectors accepted a signed written document of compliance with the North Carolina State Building Code or the North Carolina Residential Code for One- and Two-Family Dwellings from a licensed architect or licensed engineer in accordance with G.S. 153A-352(c)."

SECTION 17.(c) G.S. 160A-412 reads as rewritten:

"§ 160A-412. Duties and responsibilities.

- The duties and responsibilities of an inspection department and of the inspectors therein shall be to enforce within their territorial jurisdiction State and local laws relating to
 - The construction of buildings and other structures; (1)
 - (2) The installation of such facilities as plumbing systems, electrical systems, heating systems, refrigeration systems, and air-conditioning systems;
 - The maintenance of buildings and other structures in a safe, sanitary, and (3) healthful condition:
 - (4) Other matters that may be specified by the city council.
- These The duties and responsibilities set forth in subsection (a) of this section shall (a1) include the receipt of applications for permits and the issuance or denial of permits, the making of any necessary inspections, the issuance or denial of certificates of compliance, the issuance of orders to correct violations, the bringing of judicial actions against actual or threatened violations, the keeping of adequate records, and any other actions that may be required in order adequately to enforce those laws. The city council shall have the authority to enact reasonable and appropriate provisions governing the enforcement of those laws.
- Except as provided in G.S. 160A-424, a city may not adopt a local ordinance or resolution or any other policy that requires regular, routine inspections of buildings or structures constructed in compliance with the North Carolina Residential Code for One- and Two-Family Dwellings in addition to the specific inspections required by the North Carolina Building Code without first obtaining approval from the North Carolina Building Code Council. The North Carolina Building Code Council shall review all applications for additional inspections requested by a city and shall, in a reasonable manner, approve or disapprove the additional inspections. This subsection does not limit the authority of the city to require inspections upon unforeseen or unique circumstances that require immediate action.
- Notwithstanding the requirements of this Article, a city shall accept and approve a design or other proposal for a component or element in the construction of buildings from a licensed architect or licensed engineer provided all of the following apply:
 - The submission is completed under valid seal of the licensed architect or (1) licensed engineer.
 - Field inspection of the installation or completion of construction is (2) performed by that licensed architect or licensed engineer.
 - That licensed architect or licensed engineer provides the city with a signed (3) written document stating the component or element of the building so inspected is in compliance with the North Carolina State Building Code or the North Carolina Residential Code for One- and Two-Family Dwellings.

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(d) Upon the acceptance and approval of a signed written document by the city as required under subsection (c) of this section, the city, its inspection department, and the inspectors shall be discharged and released from any duties and responsibilities imposed by this Article with respect to the component or element in the construction of the building for which the signed written document was submitted."

SECTION 17.(d) G.S. 160A-416 reads as rewritten:

"§ 160A-416. Failure to perform duties.

- (a) If any member of an inspection department shall willfully fail to perform the duties required of him by law, or willfully shall improperly issue a permit, or shall give a certificate of compliance without first making the inspections required by law, or willfully shall improperly give a certificate of compliance, he shall be guilty of a Class 1 misdemeanor.
- (b) A member of the inspection department shall not be in violation of this section when the city, its inspection department, or one of the inspectors accepted a signed written document of compliance with the North Carolina State Building Code or the North Carolina Residential Code for One- and Two-Family Dwellings from a licensed architect or licensed engineer in accordance with G.S. 160A-412(c)."

CLARIFY AUTHORITY OF COUNTIES AND CITIES TO EXPAND ON DEFINITION OF BEDROOM

SECTION 18.(a) G.S. 153A-346 reads as rewritten:

"§ 153A-346. Conflict with other laws.

- (a) When regulations made under authority of this Part require a greater width or size of yards or courts, or require a lower height of a building or fewer number of stories, or require a greater percentage of a lot to be left unoccupied, or impose other higher standards than are required in any other statute or local ordinance or regulation, the regulations made under authority of this Part govern. When the provisions of any other statute or local ordinance or regulation require a greater width or size of yards or courts, or require a lower height of a building or a fewer number of stories, or require a greater percentage of a lot to be left unoccupied, or impose other higher standards than are required by regulations made under authority of this Part, the provisions of the other statute or local ordinance or regulation govern.
- (b) When adopting regulations under this Part, a county may not use a definition of dwelling unit, bedroom, or sleeping unit that is more expansive than any definition of the same in another statute or in a rule adopted by a State agency."

SECTION 18.(b) G.S. 160A-390 reads as rewritten:

"§ 160A-390. Conflict with other laws.

- (a) When regulations made under authority of this Part require a greater width or size of yards or courts, or require a lower height of a building or fewer number of stories, or require a greater percentage of a lot to be left unoccupied, or impose other higher standards than are required in any other statute or local ordinance or regulation, regulations made under authority of this Part shall govern. When the provisions of any other statute or local ordinance or regulation require a greater width or size of yards or courts, or require a lower height of a building or a fewer number of stories, or require a greater percentage of a lot to be left unoccupied, or impose other higher standards than are required by the regulations made under authority of this Part, the provisions of that statute or local ordinance or regulation shall govern.
- (b) When adopting regulations under this Part, a city may not use a definition of dwelling unit, bedroom, or sleeping unit that is more expansive than any definition of the same in another statute or in a rule adopted by a State agency."

DEVELOPMENT AGREEMENTS

SECTION 19.(a) G.S. 153A-349.4 reads as rewritten:

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"§ 153A-349.4. Developed property must contain certain number of acres; criteria; permissible durations of agreements.

- (a) A local government may enter into a development agreement with a developer for the development of property as provided in this Part, provided the property contains 25 acres or more of developable property (exclusive of wetlands, mandatory buffers, unbuildable slopes, and other portions of the property which may be precluded from development at the time of application). Part for developable property of any size, including property that is subject to an executed brownfields agreement pursuant to Part 5 of Article 9 of Chapter 130A of the General Statutes. Development agreements shall be of a reasonable term specified in the agreement, provided they may not be for a term exceeding 20 years.agreement.
- (b) Notwithstanding the acreage requirements of subsection (a) of this section, a local government may enter into a development agreement with a developer for the development of property as provided in this Part for developable property of any size (exclusive of wetlands, mandatory buffers, unbuildable slopes, and other portions of the property which may be precluded from development at the time of application), if the developable property that would be subject to the development agreement is subject to an executed brownfields agreement pursuant to Part 5 of Article 9 of Chapter 130A of the General Statutes. Development agreements shall be of a term specified in the agreement, provided they may not be for a term exceeding 20 years."

SECTION 19.(b) G.S. 160A-400.23 reads as rewritten:

"§ 160A-400.23. Developed property must contain certain number of acres; criteria; permissible durations of agreements.

- (a) A local government may enter into a development agreement with a developer for the development of property as provided in this Part, provided the property contains 25 acres or more of developable property (exclusive of wetlands, mandatory buffers, unbuildable slopes, and other portions of the property which may be precluded from development at the time of application). Part for developable property of any size, including property that is subject to an executed brownfields agreement pursuant to Part 5 of Article 9 of Chapter 130A of the General Statutes. Development agreements shall be of a reasonable term specified in the agreement, provided they may not be for a term exceeding 20 years-agreement.
- (b) Notwithstanding the acreage requirements of subsection (a) of this section, a local government may enter into a development agreement with a developer for the development of property as provided in this Part for developable property of any size (exclusive of wetlands, mandatory buffers, unbuildable slopes, and other portions of the property which may be precluded from development at the time of application), if the developable property that would be subject to the development agreement is subject to an executed brownfields agreement pursuant to Part 5 of Article 9 of Chapter 130A of the General Statutes. Development agreements shall be of a term specified in the agreement, provided they may not be for a term exceeding 20 years."

SECTION 19.(c) G.S. 153A-349.3 reads as rewritten:

"§ 153A-349.3. Local governments authorized to enter into development agreements; approval of governing body required.

- (a) A local government may establish procedures and requirements, as provided in this Part, to consider and enter into development agreements with developers. A development agreement must be approved by the governing body of a local government by ordinance.
- (b) The development agreement may, by ordinance, be incorporated, in whole or in part, into any planning, zoning, or subdivision ordinance adopted by the local government."

SECTION 19.(d) G.S. 160A-400.22 reads as rewritten:

"§ 160A-400.22. Local governments authorized to enter into development agreements; approval of governing body required.

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- A local government may establish procedures and requirements, as provided in this (a) Part, to consider and enter into development agreements with developers. A development agreement must be approved by the governing body of a local government by ordinance.
- The development agreement may, by ordinance, be incorporated, in whole or in part, into any planning, zoning, or subdivision ordinance adopted by the local government."
- SECTION 19.(e) This section becomes effective October 1, 2015, and applies to development agreements entered into on or after that date.
- **SECTION 20.** If any provision of this act or its application is held invalid, the invalidity does not affect other provisions or applications of this act that can be given effect without the invalid provisions or application, and to this end the provisions of this act are severable.
- **SECTION 21.** Except as otherwise provided, this act is effective when it becomes law.

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